

अरुण झा  
सचिव  
Arun Jha  
Secretary



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भारत सरकार  
Government of India  
जनजातीय कार्य संवालय  
Ministry of Tribal Affairs  
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D.O.No. 23011/18/2015-FRA

Dated:10.06.2015

Dear *Chief Secretary,*

This Ministry has been consistently writing to you for ensuring implementation of the Scheduled Tribes and Other Traditional Forests Dwellers (Recognition of Forest Rights) Act, 2006 (in short FRA). During the last seven years a good overall progress has been made in the country in the implementation of FRA. However, a lot still remains to be done in some of the States, including yours.

2. As you are also aware, during the Review Meeting as part of PRAGATI on 22.04.2015, the Hon'ble Prime Minister has desired that the implementation of FRA should be taken up in a **Campaign Mode** wherein the State Governments should proactively pursue progress in vesting and recognition of forest rights in a time bound manner under the above said Act. Emphasis was also laid on training and motivation of all field level functionaries involved in implementation of FRA so that the progress in vesting of rights in time bound manner may be pursued.

3. You are, therefore, requested to take up **FRA implementation in a mission/campaign mode** by setting up a special cell to closely monitor the implementation of FRA in your State. Special emphasis needs to be given on extensive capacity building programmes across the State to field level officials and Panchayat functionaries to take up implementation of FRA in a time-bound manner. It is also recommended that training must be hands-on and enable people to make bonafide representations for getting forest rights. The Ministry has already communicated to you to create Geo-reference database of forest rights vested along with maps so as to ensure proper implementation of Forest Rights Act.

4. This Ministry has drawn up a suggestive roadmap for implementation of FRA in a time bound manner, which is enclosed. You may suitably modify the same to

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address the specific issues related to FRA implementation in your State. Suggestive timelines have also been indicated for carrying out the various activities. These include translation of FRA, FR Rules & Guidelines in local languages, wherever possible, to create wide-spread awareness by **31<sup>st</sup> August, 2015** thus enabling forest dwelling communities to file claims. Thereafter, training of all field level officials and Gram Sabha functionaries along with identification of potential areas under FRA in each District through use of technology/GPS mapping/through secondary data sources such as Census etc. to be completed by **30<sup>th</sup> September, 2015**. Once these activities are completed, every effort may be made for calling/ receiving claims from all potential areas/ villages under FRA and completing the process by SDLC and DLC for final decision/ recognition and vesting of rights by **November, 2015**. Thereafter, the process of creating the Record of Rights for the rights recognised and vested during this period be completed by **December, 2015**. However, care should be exercised to ensure that no genuine claimant is denied of filing claims over and above the indicated timeline.

5. You are also requested to draw up milestones and timelines required to implement FRA in a time-bound manner. In order to closely monitor progress made, this Ministry will periodically review these milestones through video conferencing every month.

*with regards,*

Yours sincerely,

*Arun Jha*  
10/6/2015  
(ARUN JHA)

*O/C*

*Letter issued on  
10.06.2015 with  
ccs.*

**Shri Sanjay Mitra**  
Chief Secretary  
Govt of West Bengal  
Nabanna-325, Sharat Chatterjee Road,  
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As per list enclosed:-

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- 2) **Shri N.Ravi Shanker**  
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## Road Map for FRA Implementation in States with low implementation through Campaign Mode

The focus is to develop capacities for the States who have lagged behind in implementation of the Forest Rights Act, 2006 so as to enable them to ensure effective implementation of the Act with an overall objective to recognize and vest the forest rights, both individual and community to forest dwelling communities towards secure tenurial rights and sustainable livelihood. The specific objectives are:

- To strengthen Tribal Research Institutes/ any other appropriate training institute to act as a technical resource centre on Forest Rights Act, 2006
- To develop training resource materials on different provisions of Forest Rights Act, 2006; States may also make necessary efforts to procure the training materials from States where such materials have already been prepared to avoid any delay. The States where the implementation of FRA is at the initial stages may organize exposure visit to neighboring States where proper implementation of FRA has taken place.
- To create a resource pool of master trainers at State, district and block level on Forest Rights Act, 2006 to roll out the training in a mission mode across the States to cover all Forest Rights Committees.
- Ministry of Tribal Affairs will identify the State specific issues and support the States in addressing them in a time bound manner
- Technological support will be provided to the States for geo-referencing through mapping and monitoring of overall implementation

The Tribal Research Institutes will preferably be the focal point for undertaking the capacity development programmes at the State, district and lower levels. The TRIs will also provide inputs to the Tribal Welfare Department for preparing the time-bound action plan of FRA implementation in the State. States which do not have TRIs will identify a resource / training institute in the State to undertake the capacity building activities

The States which are lagging in Implementation are --

1. Jharkhand
2. West Bengal
3. Bihar
4. Himachal Pradesh
5. Karnataka
6. Telangana
7. Uttar Pradesh
8. Uttarakhand
9. Kerala

Sl. No	Key activities	June 2015	July	August	September	October	November	December
4	State Governments to submit the training calendar , preferably through the TRIs . States also to submit deliverables and timelines for FRA implementation for the State with districts to be covered and total number of officials and master trainers to be trained							
5	Resource materials in local and tribal languages made ready including translation of Act and rules and validation of the same through pilot							
6	TRIs/Identified training institute/training team in consultation with the State Tribal Welfare Departments and Ministry of tribal affairs will identify resource persons and organisations to take forward this process							
7	TRIs / Training institute/ training team to conduct training programmes for various levels of officials and master trainers							
8	Training to field level functionaries on GIS based mapping							
9	State to constitute monitoring FRA cell at district level to take the process forward							

Sl. No	Key activities	June 2015	July	August	September	October	November	December
10	Identification of potential areas under FRA in each district through use of technology/ other secondary sources, census etc.							
11	Districts to submit timelines with milestones for implementation of FRA which will be compiled and State action plan to be created. TRIs /training Institute will act as nodal institution							
12	Implementation of Action plan/claim process and recognition of rights							
13	Recording of rights and updating of records							
14	DLC should record the reasons of rejection where ever claims have been rejected and communicate in writing. The state Government should compile the broad head on reasons rejection and report to Ministry of Tribal Affairs							

\*\*\*\* *The suggestive calendar is to ensure effective implementation of FRA in a campaign mode. This should not be held to deny any rightful claim to any eligible forest dwellers in case any State has already achieved the set time line with regard to a specified activity, they may please bypass the time line in respect of that activity and proceed forward.*

- The Ministry of Tribal Affairs will closely monitor the timelines and the deliverables as proposed by the States in a time bound manner through review meetings/ Video conferencing every month.
- Grants will also be provided by Ministry of Tribal Affairs to States who may submit proposal with the action plan for undertaking training at the state and district level on FRA implementation.
- The Ministry will also support the State Governments wherever required for identification of resource persons/ institutions for capacity building at the State level for proper implementation of FRA

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